

CABINET (LOCAL DEVELOPMENT FRAMEWORK) COMMITTEE

6 MARCH 2009

LOCAL DEVELOPMENT SCHEME 2009

REPORT OF HEAD OF STRATEGIC PLANNING

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RECENT REFERENCES:

CAB1223 – ‘Winchester District Local Development Scheme (Revised)’- Cabinet 1 March 2006

CAB 1389 - ‘Local Development Scheme 2007’, Cabinet 17 January 2007

EXECUTIVE SUMMARY:

The Council is required to produce a Local Development Scheme (LDS) that provides a programme for the production of the Council’s Local Development Framework (LDF) for the next three years. The existing LDS came into effect on 28 August 2007.

It has become clear that it would be expedient to update the LDS to reflect changes that have occurred during the past year and to introduce new elements that are required for the LDF. This report therefore proposes a revised LDS for implementation as from April 2009, which will cover the period April 2009 – April 2012.

This report outlines the main changes that are being proposed. The proposed revised 2009 LDS is appended to this report and will be submitted to GOSE for agreement after consideration by this Committee. Should minor changes be required to secure GOSE’s approval, it is recommended that authority be delegated to the Head of Strategic Planning to make such changes, in consultation with the Portfolio Holder.

RECOMMENDATIONS: (to Cabinet)

- 1 That the Revised Winchester District Local Development Scheme, attached at Appendix A to this report, be approved for submission to the Government Office for the South East.
- 2 That the Head of Strategic Planning be given delegated authority, in consultation with the Portfolio Holder for Planning and Access, to agree any minor changes which may be needed to address issues raised by the Government Office for the South East, prior to the LDS being brought into effect.

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DETAIL:

1 Introduction

- 1.1 Under the terms of the Planning and Compulsory Purchase Act 2004, planning authorities are required to produce a Local Development Scheme (LDS), illustrating the programme for the development of their Local Development Framework (LDF) over the next three years. The LDS is a three-year rolling programme and is updated as necessary. The first LDS was produced in 2005 and subsequently revised in both 2006 and 2007. This LDS will cover the period April 2009 – April 2012.
- 1.2 The purpose of the LDS is to outline which new documents will be prepared under the LDF, together with any documents, such as the Winchester District Local Plan Review (WDLPR), which are to be ‘saved’ until replaced by new policies in Development Plan Documents. The LDS includes a supporting statement which describes the approach taken to developing the LDF. It contains a summary of how the evidence base will be managed including its links with other strategies. The role of Strategic Environmental Assessment and Sustainability Appraisal in the production of Local Development Documents (LDDs) is described. The Scheme explains how monitoring and review of the LDS will be carried out. The programme outlines the resources required for the LDF and includes a risk assessment.
- 1.3 Local planning authorities are required to keep the LDS up-to-date. Following monitoring in December 2006, the Council updated Winchester’s LDS in 2007, which came into effect on 28 August 2007.
- 1.4 Following changes to LDF legislation in June 2008, it is pertinent to update the LDS to not only reflect the revised LDF requirements set out in PPS12 but to also amend the timescales for development plan document preparation and production, taking into account experience of preparing the Core Strategy to date.
- 1.5 The proposed revised (2009) LDS is attached as an Appendix to this report, and details the reasons behind the changes being proposed. Under part (d) of the Cabinet (Local Development Framework) Committee Terms of Reference which state “to determine matters upon related projects and studies to the LDF or to make recommendations to Cabinet”, the Committee can consider and debate the LDS, prior to formal approval by Cabinet, following which, the revised LDS will be submitted to the GOSE and, subject to any revisions they may require, will come into effect 4 weeks after the submission.

2 PROPOSED CHANGES TO THE LDS

2.1 Several changes are proposed to this LDS. The most important are those relating to new or amended Local Development Documents. The main reasons why changes are being proposed are :-

- Firstly, the process of monitoring has identified some slippages within the programme. The 2008 Annual Monitoring Report (AMR) provides a detailed analysis of progress on the LDS and how the planning process has adhered to the timetable outlined within it. It identifies a number of slippages that need to be addressed particularly in relation to the production of the Core Strategy, and
- Revisions to LDF regulations and guidance in 2008 changed the process of DPD preparation and these changes along with the increasing emphasis on delivery and the need for contingency planning has led to amendments to the LDS in terms of the number and coverage of documents being prepared.

3 SUMMARY OF CHANGES PROPOSED TO LDS

3.1 The LDS represents a work programme for a three year period. Following informal consultation with GOSE, the Winchester LDS now concentrates on producing the following Development Plan Documents (DPDs):-

- Core Strategy
- Development Management and Allocations
- Hedge End Area Action Plan (jointly produced with Eastleigh Borough Council)

3.2 The timetable for the production of the Core Strategy has been extensively revised, following a successful public and stakeholder consultation which resulted in numerous representations being received and subsequently analysed by officers and reported to this Committee from October 2008 to date. With the increasing emphasis on site delivery, more work has been undertaken with regard to allocating strategic sites for development in the Core Strategy together with infrastructure planning. This has had an impact on progress.

3.3 GOSE is advising against preparing excessive numbers of DPDs due to limitations on resources and the need to expedite DPD production as envisaged by the introduction of the LDF system. This has led to the conclusion that the Development Management and Development Allocations DPDs should be amalgamated into one DPD (the Development Management and Allocations DPD). This is also facilitated by the proposed inclusion of strategic allocations within the Core Strategy.

- 3.4 A DPD not previously referred to in the LDS is the Hedge End Area Action Plan for the Hedge End Strategic Development Area proposed in the South East Plan. This covers parts of both Eastleigh and Winchester Districts and the Area Action Plan will be undertaken jointly with Eastleigh Borough Council and is necessary to ensure that the SDA is planned and delivered in a timely fashion.
- 3.5 This timetable will need to be submitted to, and agreed by, GOSE and the Planning Inspectorate (PINs), as the timetable affects their work.

4 CONCLUSION

- 4.1 It is proposed that the 2007 LDS be updated with a revised 2009 LDS. The revised LDS has been considerably updated to reflect changes that have occurred during the past year or more and also to provide a robust timetable for the production of the LDF over the next three years.

OTHER CONSIDERATIONS:

5 CORPORATE STRATEGY (RELEVANCE TO):

- 5.1 As part of ensuring effective spatial planning of the District, the LDS will have relevance to many of the stated aims of the Council's Corporate Strategy.

6 RESOURCE IMPLICATIONS:

- 6.1 The resources for undertaking work on the LDF have been approved as part of the budget process. Meetings of the Committee can be services from within existing resources in the Democratic Services Division.

6.2 BACKGROUND DOCUMENTS:

None

APPENDICES:

Appendix A : Winchester City Council Local Development Scheme 2009

Winchester District
Development Framework

Local Development Scheme

Winchester City Council

March 2009

DRAFT



Foreword

The Government's Planning and Compulsory Purchase Act 2004 introduced the Local Development Framework which consists of a portfolio of documents. The programme for the preparation of these documents is the Local Development Scheme (LDS).

Winchester City Council adopted its first LDS in March 2005 following the introduction of the Act. This was subsequently revised in March 2006 and a further edition in January 2007. The 2007 LDS was subject to revisions after discussion with Government Offices of the South East (GOSE) and came into effect on 27 August 2007.

Since then the Government issued revisions to LDF guidance in June 2008 along with amended Regulations (the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008). These have resulted in changes to the content of the LDS in terms of the type of documents to be included and the stages of consultation.

Therefore this revised LDS incorporates those changes and the consequential amendments required to DPD preparation and production. This LDS was considered and approved by the Council's Cabinet (LDF) Committee on 6 March 2009, prior to submission to GOSE (CAB (LDF) 1802).

Contents

Add page numbers

| Title | Page |
|--|------|
| | |
| | |
| Foreword | |
| Introduction | |
| Winchester District Development Framework – Overview | |
| Winchester District Development Framework – Detail | |
| Development Plan Documents | |
| • Core Strategy | |
| • Development Management and Allocations | |
| • Hedge End SDA AAP | |
| • North Fareham SDA AAP | |
| Other LDF Documents | |
| • Supplementary Planning Documents | |
| • Statement of Community Involvement | |
| • Evidence Base | |
| • SEA/SA | |
| Delivery and Implementation | |
| • Infrastructure and Community Infrastructure Levy | |
| • Resources | |
| • Risk Assessment and Management | |
| Monitoring and Review of LDS | |
| | |
| Appendix 1: LDS Gantt Chart | |
| Appendix 2: WDLPR saved policies and replacement | |
| Appendix 3: List of SPD | |
| Appendix 4: Evidence Base | |

INTRODUCTION

Under the terms of the Planning and Compulsory Purchase Act 2004, planning authorities are required to produce a Local Development Scheme (LDS), illustrating the programme for the development of their Local Development Framework (LDF) over the next three years. The LDS is a three-year rolling programme and is updated as necessary. The first LDS was produced in 2005 and this LDS covers the period April 2009 – April 2012.

The LDS sets out which documents the Council intends to produce as part of its LDF and provides a detailed programme of work for the production of documents over the next three years, including details of all the Local Development Documents (LDDs) that the Council proposes to be prepared, insofar as it is known at the current date. This includes a list of the LDDs that have already been produced, together with details of the Development Plan Documents (DPDs) that the Council intends to produce. The LDS illustrates how these documents relate to each other in the LDF as a whole. The relationship with regional planning documents and other local strategies is explained.

This Scheme includes a supporting statement explaining the rationale behind the documents and the timetable proposed. The issue of existing Local Plan policies and how they are to be replaced is covered within the Scheme. Profiles are included for the preparation of each DPD planned for the next three years. These provide a detailed work programme for their production, including relevant milestones and stages of stakeholder and community involvement and the identification of resources. The LDS includes an assessment of risks and contingencies as part of its programme management.

A 'Gantt chart' is attached at Appendix 1 which outlines DPD preparation and illustrates the key milestones to be met. The arrangement for the replacement of saved Local Plan policies forms Appendix 2. A list of existing and planned Supplementary Planning Documents (SPD) is also included at Appendix 3 for information. The LDS does not include details of SPD production as the requirement to provide these details in the LDS is being removed by the regulatory requirements of the 2008 Planning Act (Regulations expected April 2009). Preparation of the LDF requires supporting evidence and the LDS contains a list of the documents comprising the evidence base to date at Appendix 4.

Winchester District Development Framework - Overview

Local Development Framework (LDF) is the term for a group of Local Development Documents (LDDs) that together make up the LDF. These comprise Development Plan Documents (DPDs) and any Supplementary Planning Documents (SPDs), together with the Council's Statement of Community Involvement (SCI), the Annual Monitoring Report (AMR) and this document the Local Development Scheme (LDS).

Winchester's LDF will comprise the following:

Development Plan Documents –

Core Strategy
Development Management and Allocations
Hedge End Area Action Plan

Saved Local Plan Policies* -

Winchester District Local Plan Review adopted July 2006 – all policies saved to 7 July 2009

Winchester District Local Plan Review adopted July 2006 – certain policies to be extended beyond 7 July 2009 submitted to Secretary of State for consideration and approval. **Add date**

*See Appendix 2 for further information

Other LDF Documents -

Statement of Community Involvement (adopted Jan 2007)

Local Development Scheme (currently covering the period 2007 – 2010 and approved in August 2007)

Annual Monitoring Report (currently December 2008)

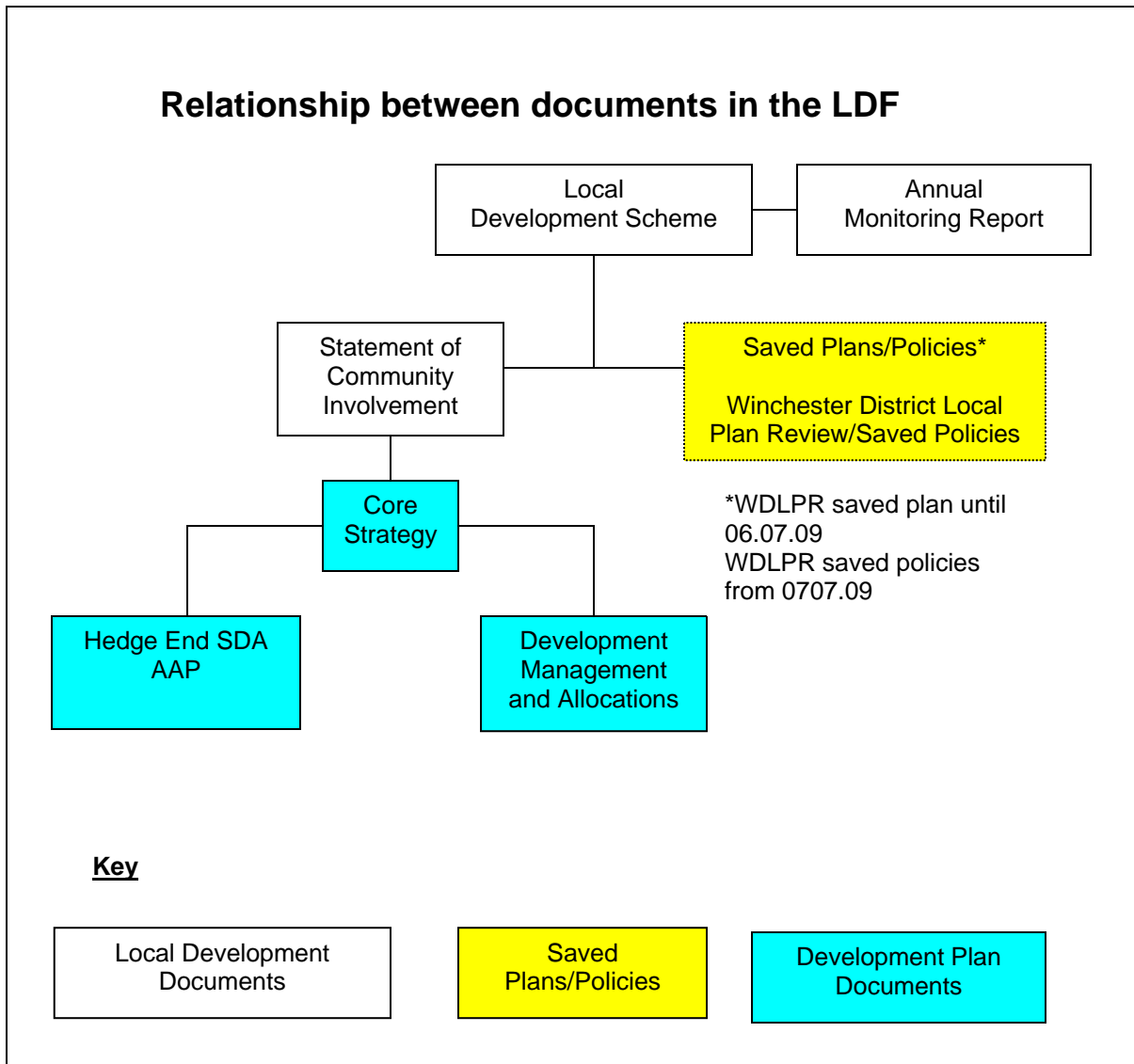
Supplementary Planning Documents –

Various area design statements
 Village Design Statements (VDS),
 Neighbourhood Design Statements (NDS),
 Local Area Design Schemes (LADS)
Implementation of Local (Housing) Reserve Sites (July 2006)
Implementation of Infilling Policy (July 2006)
Development of Affordable Housing (November 2007)

Parking Standards (in preparation)
 Fareham SDA – (to be prepared if necessary)

It is possible that there may be a need for additional documents to be produced, which is not known at the current time, such as additional SPD. It is also possible that there may not be a need to produce all of the documents currently planned. In these cases, the Council will discuss with the Government Office for the South East (GOSE) the best way of amending the LDS.

The relationship between the documents of the LDF is illustrated in the following diagram :



The table below summarises the DPDs that it is proposed to produce and the saved Local Plan policies.

Table 1: Schedule of proposed and existing Development Plan Documents and (saved) local plan policies

| Document title | Status | Brief description | Chain of Conformity |
|--|------------------------------------|---|--|
| Winchester District Local Plan Review (2001 - 2011) (until 6 July 2009 only) | Saved Local Plan Policies | Adopted Local Plan to be saved until replaced by emerging DPDs | Hampshire County Structure Plan Review until 2007, then Structure Plan Saved Policies & RPG9 |
| Winchester District Local Plan Review Saved Policies (from 7 July 2009) | Saved Local Plan Policies | Adopted Local Plan policies to be saved until replaced by emerging DPDs | Regional Spatial Strategy - South East Plan |
| Statement of Community Involvement (adopted 2007) | Special Local Development Document | Identifies requirements for community engagement on LDDs and major planning applications | Planning Regulations |
| Core Strategy | Development Plan Document | To provide the vision and key policies for the planning and development of the District to 2026. | Consistent with national policy and general conformity with Regional Spatial Strategy |
| Development Management and Allocations | Development Plan Document | To meet development requirements of RSS and Core Strategy and to provide detailed guidance on management of development and to allocate sites for a range of uses as necessary. | Core Strategy |
| Hedge End Area Action Plan | Development Plan Document | To be prepared jointly with Eastleigh Borough Council, setting out the planning framework to assist delivery of the | RSS (policy SH2) and sub-regional strategy (PUSH); WCC and EBC Core Strategies |

| | | | |
|--|--|--|--|
| | | planned growth in this Strategic Development Area as identified in the SE Plan | |
|--|--|--|--|

Saved Policies

Under the terms of the 2004 Act, the Winchester District Local Plan Review (WDLPR) has been automatically saved for three years from the date of its adoption (7 July 2006). Following the expiration of this three year period, selected policies can be saved until replaced by policies within the LDF, provided this is agreed by the Secretary of State. Winchester City Council has submitted a draft list of policies that should be saved beyond 7 July 2009, to the Secretary of State for consideration and approval. This LDS has been prepared on the assumption that the list of saved policies submitted will be agreed. The list of saved policies is attached at Appendix 2 together with an indication of what DPD they will subsequently be replaced in.

Regional Plan

Regional Planning Guidance forms part of the Development Plan for the area and the Core Strategy in particular must be in general conformity with it. For the Winchester District, the saved policies of the Hampshire County Structure Plan Review (1996 – 2011) would still be relevant, until superseded by the emerging Regional Spatial Strategy (RSS) - the South East Plan. At the time of writing, the South East Plan is still in draft form. However, it is expected that the South East Plan will be adopted in early 2009 and so will form the regional planning background for the period of this LDS.

The South East Plan proposes two Strategic Development Areas which affect Winchester District. The Hedge End SDA is mostly within Eastleigh Borough, but some of the area to be developed will be within Winchester District. Winchester will therefore be working with Eastleigh to deliver the SDA, and a joint Area Action Plan will be prepared. This SDA is covered in more detail below and a profile of the AAP is set out. The north of Fareham SDA is wholly within Fareham Borough, although it will abut the south of the Winchester District. Winchester City Council will be working closely with Fareham Borough Council on the planning and implementation of the SDA.

Other Strategies

The LDF reflects the vision and priorities of the Council's Sustainable Community Strategy. The SCS has been refreshed and LDF policies, particularly those in the Core Strategy, are being developed jointly to ensure that the LDF continues to

act as the delivery mechanism for those community aspirations that have a spatial planning implication.

The Council has other strategies which the LDF will reflect and these are referred to in the evidence base attached at Appendix 4. Examples include the Economic Strategy and the Climate Change Plan.

Finally, the LDF will have regard to the plans and strategies of other bodies and organisations operating within the District. Examples include statutory undertakers, the Health Authority and the Local Education Authority. These bodies have been involved as stakeholders as part of the development of the Core Strategy and their plans and strategies will form part of the wider evidence base. The Council will continue to liaise closely with these and other infrastructure providers to ensure adequate and timely provision of infrastructure for the delivery of the LDF.

The Winchester LDF will need to take account of policies and strategies emerging from neighbouring LDFs. More specifically the southern part of the District lies within the South Hampshire sub-region covered by a specific delivery agency, the 'Partnership for South Hampshire' (PUSH), which undertakes many cross boundary studies and has produced a number of guidance 'Frameworks' to be used by Local Authorities in developing their LDFs.

The Proposed South Downs National Park

A significant part of the District lies within the proposed South Downs National Park. The designation process remains ongoing with a second Public Inquiry held during 2008 and the Inspectors report still pending, which will then be subject to confirmation by the Secretary of State.

If confirmed, a National Park Authority will be appointed, which will have responsibility for producing its own Local Development Scheme and Local Development Framework. The City Council will liaise with any future National Park Authority and other relevant bodies to establish which existing/proposed documents will be saved or continued, and the programme for their replacement. In the interim period the South Downs Management Plan will form part of the evidence base, and the Core Strategy will set out a strategic policy framework for the National Park, as relevant to the Winchester District.

Winchester District Development Framework – Detail

This section of the LDS describes the approach taken by Winchester City Council to the development of the LDF, including the reasons for the DPDs chosen and their timescales for preparation and production.

Reflecting the approach outlined in PPS12 (as amended June 2008), the LDS prioritises the production of the Core Strategy. The timetable for the Core Strategy has altered since its original inclusion within the Scheme. It is now proposed that the Core Strategy will be submitted in mid 2010, with adoption in 2011. The reasons for this are explained below.

A Development Management and Allocations DPD will be prepared to assist with the delivery of development, as identified as a priority in PPS12 and the Council's Core Strategy. This will provide detailed guidance on certain matters, particularly in relation to the criteria for dealing with planning applications. The DPD will also contain allocations that are not of a strategic nature, as necessary, including sites for housing and other uses

An Area Action Plan (AAP) will be produced for the Hedge End SDA. The majority of the SDA is in Eastleigh Borough and a joint AAP is proposed to be prepared by Eastleigh Borough Council and Winchester City Council. The Council will follow the timetable for the AAP proposed by Eastleigh in their LDS.

WDLPR Saved Policies

As explained in the Overview, the WDLPR is automatically saved until 6 July 2009. A list of WDLPR policies that the Council wishes to continue to save has been submitted to the Secretary of State for approval. These saved policies will be replaced by policies within the LDF over time. Appendix 2 contains a schedule of all the WDLPR policies, indicating within which DPD the policies will be replaced.

Some of the policies will be replaced by Core Strategy policies and others within the Development Management and Allocations DPD as appropriate. A number of policies, whilst saved for the time being, will be implemented and therefore will not be required to be carried forward.

Development Plan Documents

Core Strategy

There has been a delay in the production of the Core Strategy since introduction of the 2007 LDS, which indicated that by January 2009 the examination period would be commencing. This is due to a number of reasons:-

- Increasing understanding of what is expected to be set out within Core Strategies,
- The requirements of PPS3 to undertake a Strategic Housing Land Availability Assessment, which has required significant resources,
- publication of revised PPS 12 and the subsequent revisions to the Planning Regulations in June 2008 have placed a greater emphasis on delivery and the need to allocate strategic sites which are seen as central to the long-term strategy for the District
- continuation of the development of the Council's evidence base, particularly in relation to infrastructure, transport and economic matters

In addition, the Council undertook a wide Issues and Options consultation in January 2008 under old Regulation 25, including the Winchester community, stakeholders and businesses, which generated a significant amount of interest within the District. Representations were received from over 3,000 individuals and organisations, raising a variety of comments and observations, not only on specific options proposed but also on the overall spatial strategy for the District. This level of response required significant additional resources to administer and created an inevitable delay in the reporting of the comments to the Council's LDF Cabinet Committee.

In addition, targeted stakeholder meetings and discussions with the infrastructure providers remain ongoing with the emergence of a preferred approach for the Core Strategy.

The complex nature of the District, being part within the South Hampshire sub-region, requires detailed consideration of the issues in this area, particularly in relation to development of the two SDAs, which will impact significantly on the District. Consequently, discussions are also ongoing with officers in the neighbouring authorities of Eastleigh and Fareham to establish the planning principles and timeframes for the production of the Area Action Plans required for the SDAs.

To comply with the revised Regulations it is intended to continue consultation under Regulation 25 during May/June 2009, with the intention of preparing a publication/pre-submission Plan for consultation in late 2009. This will however depend upon the level of response to the Regulation 25 consultation. Given the

large level of interest in the LDF locally, with the presence of two SDAs (one to the north/north east of Hedge End and the other north of Fareham) and the continuing locally controversial issue of large strategic allocations, a period of 6 months has been allowed for the consideration of responses to the preferred approach (Regulation 25) prior to preparation of the pre-submission Plan (Regulation 27).

The Council expects to submit the Core Strategy for examination in mid-2010, to allow comments on the pre-submission plan to be received and processed. This amount of time includes an allowance for the local election period planned for June 2010, which due to the Council's constitutional requirements will prevent the Council from approving the submission document earlier. This will add approximately two months to the production of the Core Strategy, between the publication (December 2009) and submission stages (July 2010). This is considered to be a realistic assumption given resources available and the processes to be followed. By late 2010 it is anticipated that the examination process will be finishing, with the Inspectors Report and subsequent Core Strategy adoption expected in early/mid 2011.

A detail programme for Core Strategy preparation is set out below:

| Core Strategy | |
|---|---|
| Document Details | |
| Role and content | The Core Strategy will provide the vision and key policies for the planning and development of the District and the framework for the preparation of other Development Plan Documents. It will also set out how development requirements are to be met. |
| Geographical coverage | Winchester District |
| Status | Development Plan Document (DPD) |
| Chain of Conformity | Consistent with national planning policy and in general conformity with the Regional Spatial Strategy (South East Plan). Hampshire Minerals and Waste Framework |
| Timetable of Key Stages (Key Milestones shown in bold) | |
| Sustainability Appraisal Scoping consultation with statutory consultees (Reg 25) | June 2007 |
| Issues & Options consultation | January – February 2008 |
| Further consultation on Preferred Options | May – June 2009 |

| | |
|--|--|
| Publication of DPD and draft SA & pre-submission consultation period (Regs 27 & 28) | December 2009 – January 2010 |
| Consideration of representations | March – June 2010 |
| Submission of Development Plan Document and SA report to the Secretary of State (Reg 30) | July 2010 |
| <i>Hearing period:</i> Consideration of DPD & SA by Inspector & preparation of Inspector's Report. | September 2010 – March 2011 |
| Pre-hearing meeting. | September 2010 |
| Hearing sessions open | October 2010 |
| Inspector's Report – fact check | March 2011 |
| Inspector's Report - final | April 2011 |
| <i>Adoption:</i> Adoption and publication of document and revised proposals map | July 2011 |
| Arrangements for Production | |
| Process management (Departmental Responsibility) | Strategic Planning Division with input from other Council services |
| Management arrangements | Overall project management by Cabinet (LDF) Committee. Day to day management by the Head of Strategic Planning working in conjunction with other Council officers through a Steering Group |
| Internal resources | Strategic Planning Division working in conjunction with other Council officers. Progress subject to adequate budget provision. |
| External resources | Use of specialist consultants as required. Liaison with County Council, PUSH authorities and other bodies as required. |
| Community and stakeholder involvement | As set out in the Statement of Community Involvement, including key links with the Local Strategic Partnership. |

Development Management and Allocations DPD

This DPD will provide the necessary detail to supplement the Core Strategy. This will assist in keeping the Core Strategy shorter and more strategic, whilst providing detail to guide developments. It will provide greater detail than PPSs and the South East Plan, where it is considered necessary to address local circumstances. This DPD will also contain site allocations that are non-strategic

in nature for example non-strategic housing sites and sites for uses such as employment & recreation.

It had previously been envisaged that there would be a separate Development Provision and Allocations DPD and a Development Control/Management Policies DPD. However, as strategic allocations are being made in the Core Strategy the allocations remaining to be made in the Development Allocations DPD are likely to be more limited and less important to the overall strategy, so can be included in a combined Development Management and Allocations DPD. This should enable considerable resource and time savings over the production of two separate Development Plan Documents.

This DPD has been programmed to formally commence once the Core Strategy has reached its submission stage, giving some certainty to the development strategy and strategic development locations within the District. Evidence gathering and front-loading has already commenced on this document, with landowners invited to submit sites for possible inclusion, over 100 sites of varying sizes, have so far been submitted. Work on the SHLAA will also contribute to the development of this DPD.

It is not intended to publish this DPD until receipt of the Inspectors Report for the Core Strategy to ensure that, depending on the outcome of the Core Strategy, this DPD can be in compliance. Publication is planned for June 2011 with submission December 2011, this period of time allowing for the anticipated number of responses and interest in this document.

A detailed programme for Development Management and Allocations DPD is set out below :

| Development Management and Allocations Document Details | |
|--|--|
| Role and content | This Development Plan Document will allocate sites required to meet development requirements and provide further detail for the management of development at the local level through detailed guidelines |
| Geographical coverage | Winchester District |
| Status | Development Plan Document (DPD) |
| Chain of Conformity | With the Local Development Framework's Core Strategy and the Hampshire Minerals and Waste Framework |

| Timetable of Key Stages (Key Milestones shown in bold) | |
|--|---|
| Sustainability Appraisal Scoping consultation with statutory consultees (Reg 25) | July 2010 |
| On-going participation in development of issues and options | July 2010 – May 2011 |
| Publication of DPD and draft SA & pre-submission consultation period (Regs 27 & 28) | July – September 2011 |
| Consideration of representations | August – November 2011 |
| Submission of Development Plan Document and SA report to the Secretary of State (Reg 30) | December 2011 |
| <i>Hearing period:</i> Consideration of DPD & SA by Inspector & preparation of Inspector's Report. | February 2012 – August 2012 |
| Pre-hearing meeting. | February 2012 |
| Hearing sessions open | March 2012 |
| Inspector's Report – fact check | August 2012 |
| Inspector's Report - final | September 2012 |
| <i>Adoption:</i> Adoption and publication of document and revised proposals map | December 2012 |
| Arrangements for Production | |
| Process management (Departmental Responsibility) | Strategic Planning Division with input from other Council services. |
| Management arrangements | Overall project management by Cabinet (LDF) Committee. Day to day management by the Head of Strategic Planning working in conjunction with other Council officers through a Steering Group. |
| Internal resources | Strategic Planning Division working in conjunction with other Council officers. Progress subject to adequate budget provision. |
| External resources | Use of specialist consultants as required. Liaison with County Council, PUSH authorities and other bodies as required. |
| Community and stakeholder involvement | As set out in the Statement of Community Involvement, including key links with the Local Strategic Partnership. |

Hedge End Strategic Development Area AAP

This DPD will be prepared jointly with Eastleigh Borough Council. Its purpose would be to provide a master plan and detailed policy guidance for the SDA, in accordance with South East Plan Policy SH2. Scoping and evidence studies covering a range of matters will commence in April 2009, to investigate the implications for delivering the level of growth proposed in this location, with particular emphasis on providing the necessary infrastructure and connections to the strategic road network. This work is expected to be completed by mid 2010, at which point preparation on the AAP will commence with Regulation 25 consultation in autumn 2010.

Although the precise boundaries of the site have not yet been determined, the broad area of search which was used to test the feasibility of an SDA in this location shows that the majority of the land under consideration is in Eastleigh Borough. Winchester City Council will therefore follow the programme proposed for the AAP as set out in Eastleigh's LDS.

A detail programme for preparation of the Hedge End SDA APP is set out below:

| Hedge End SDA | |
|--|--|
| Document Details | |
| Role and content | Master-plan and policy guidance for SDA |
| Geographical coverage | Land north/north east of Hedge End within the area of search defined by PUSH |
| Status | Development Plan Document (DPD) |
| Chain of Conformity | South East Plan, Hampshire Minerals and Waste framework, Core Strategy. |
| Timetable of Key Stages (Key Milestones shown in bold) | |
| Scoping contents of AAP and Evidence | April 2009 – July 2010 |
| Sustainability Appraisal Scoping consultation with statutory consultees (Reg 25) | September 2010 |
| Publication of DPD and draft SA & pre-submission consultation period (Regs 27 & 28) | December 2011 – January 2012 |
| Consideration of representations | February - March 2012 |
| Submission of Development Plan Document and SA report to the | March 2012 |

| | |
|--|---|
| Secretary of State (Reg 30) | |
| <i>Hearing period:</i> Consideration of DPD & SA by Inspector & preparation of Inspector's Report. | April - October 2012 |
| Pre-hearing meeting. | April 2012 |
| Hearing sessions open | May 2012 |
| Inspector's Report – fact check | September 2012 |
| Inspector's Report - final | October 2012 |
| <i>Adoption:</i> Adoption and publication of document and revised proposals map | December 2012 |
| Arrangements for Production | |
| Process management (Departmental Responsibility) | Strategic Planning Division with input from other Council services. |
| Management arrangements | Overall project management by Cabinet (LDF) Committee. Day to day management by the Head of Strategic Planning working in conjunction with Eastleigh Borough Council. |
| Internal resources | Strategic Planning Division working in conjunction with other Council officers. Progress subject to adequate budget provision. |
| External resources | Use of specialist consultants as required. Liaison with County Council, PUSH authorities and other bodies as required. |
| Community and stakeholder involvement | As set out in the Statement of Community Involvement, including key links with the Local Strategic Partnership. |

North of Fareham Strategic Development Area AAP

This SDA will lie within Fareham Borough. The City Council will continue to work closely with officers in Fareham to assist the delivery of the development area, the Council currently sits on the Project Board for the SDA. Fareham Borough Council have recently submitted their LDS indicating that the Regulation 25 consultation will take place June – July 2009; pre-submission publication November – December 2010; submission February 2011 with adoption anticipated November 2011.

The proximity and potential impact of the SDA on Winchester District may require planning guidance through the preparation of an SPD at some point in the future to deal with matters such as provision of Green Infrastructure and the protection of gaps between the SDA and existing settlements. The need for such guidance will be monitored as the AAP is developed.

Other LDF Documents

Supplementary Planning Documents

The 2008 AMR proposed that this LDS would contain details of proposed SPD. However, the requirement for SPD to be included in the LDS is about to be removed by new Regulations. Therefore, a list of adopted and planned SPD will now be included in an Appendix to the LDS (Appendix 3) for information purposes. The amendments to the regulations will make it possible for additional SPD to be proposed without the need to revise the LDS, it also allows for greater flexibility in the timescales for production of SPD. This is particularly helpful for SPD that are produced by community organisations and other groups outside the Council's control.

In terms of planned SPD, one on Parking Standards is being prepared with consultation during January and February 2009 and anticipated adoption August 2009. The programme of preparation of Village and Neighbourhood Design Statements by local groups will also continue.

Statement of Community Involvement

The Council adopted the SCI in July 2007. It may be necessary to make revisions to the SCI following the publication of new Planning Regulations. However no programme has yet been prepared for its revision and priority is given to other DPDs.

Evidence Base

Production of sound DPDs is based on the development of a robust and comprehensive evidence base. To this end the Council has been developing its evidence for the Core Strategy and the LDF in general.

Some components of the evidence base relate to documents of the Council and other bodies which were already in existence (such as the Landscape Character Assessment). Some of the evidence gathered has been one-off studies which may not be repeated for some time, such as the Strategic Flood Risk Assessment (2007). Other documents will be updated more regularly, such as the SHLAA. The process of continuing engagement with stakeholders and the Winchester communities has created a great deal of evidence from this valuable source through structured events such as workshops, notes of which are placed on the Council's website.

The components of the evidence base for the LDF are listed at Appendix 4, these primarily relate to planning evidence in conjunction with the LDF, rather than wider documentation not produced by the Council.

Strategic Environmental Assessment and Sustainability Appraisal

Achieving sustainable development is at the heart of the new planning system. In preparing Local Development Documents, attention will be given to the expected environmental outcome of proposed plans. All Local Development Documents will be subject to Sustainability Appraisal (SA). A new European Union Directive came into force in July 2006 which requires that all plans, likely to have significant effects on the environment, must incorporate a formal Strategic Environmental Assessment (SEA). This applies to all Development Plan Documents.

Whilst the SA/SEA process examines the concept of sustainability through consideration of social, economic and environmental impacts, there is also the matter of health and equalities and these elements need to be incorporated into impact assessments for policy formulation. Accordingly, the approved SA/SEA framework includes a specific section on health under the objective “to improve the health and well being of all”. Equalities however, falls outside this remit, but it is a requirement of the Council under the ‘Equality Standard for Local Government’ to include this element in fulfilling its duties in relation to promoting equality in service provision.

Consequently the Core Strategy will be assessed in accordance with the Equality Impact Assessment manual established by Winchester City Council which examines the impact of the draft policies on gender, age, race, disability and health, sexuality, religion and belief along with other more general categories such as those on low incomes, those living in a rural area or those with caring responsibilities etc.

LDFs also have to comply with the requirements of the European Communities Habitats Regulations - Council Directive 92/43/EEC on the conservation of natural habitats and of wild fauna and flora. The Regulations provide for the designation and protection of 'European sites', the protection of 'European protected species', and the adaptation of planning and other controls for the protection of European Sites. To this extent further assessment of the impact of the proposed strategic site allocations on such sites has been undertaken.

Delivery and Implementation

Infrastructure and Community Infrastructure Levy

PPS12 places increased emphasis on the provision of appropriate infrastructure to enable the delivery of planned development. The Council is involved in on-going engagement with infrastructure providers, to ensure that the developments proposed initially within the Core Strategy through strategic allocations and subsequently Development Management and Allocations DPDs are deliverable. The Council's DPDs should also reflect the plans and strategies of these providers as necessary.

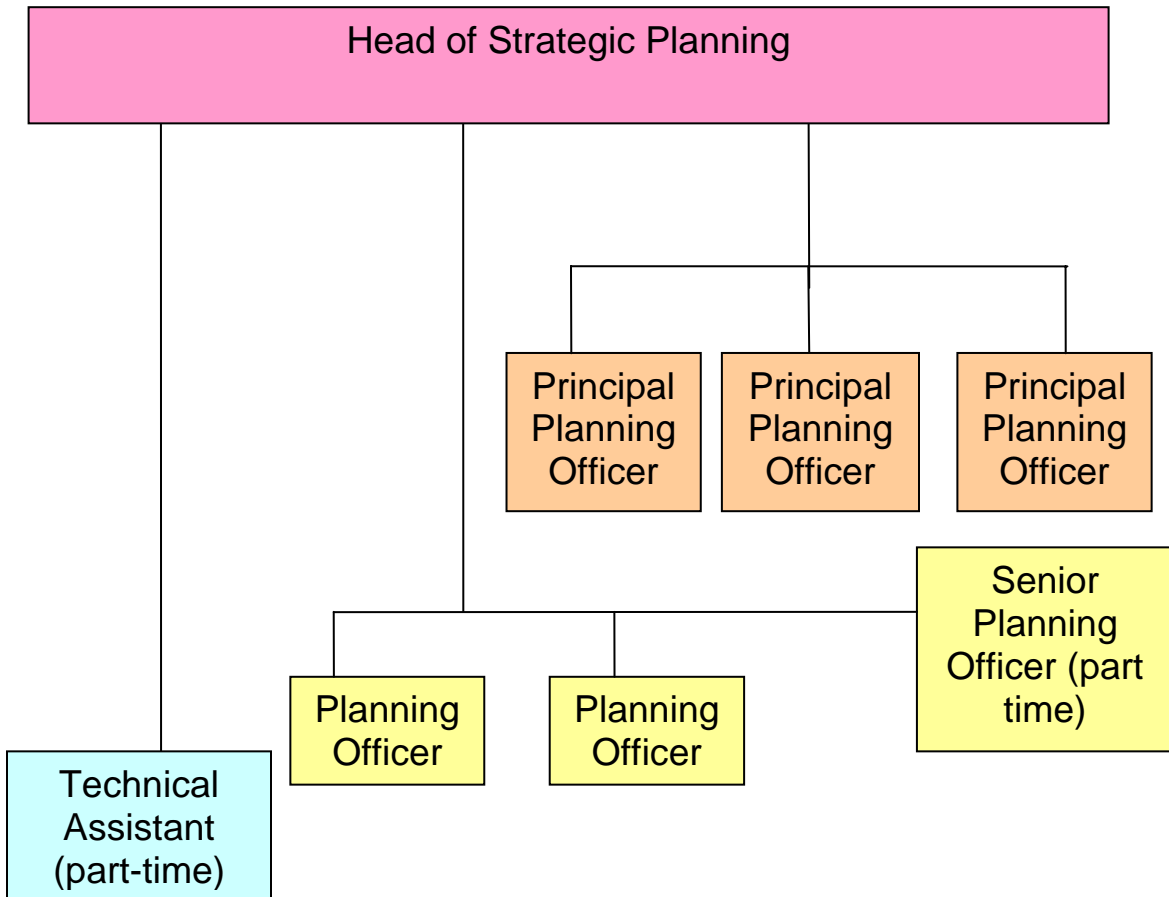
The Core Strategy will be required to be supported by an infrastructure plan that identifies not only the infrastructure requirements but also the delivery agencies/partners and time scales for implementation. This will also need to address risk management and the need to plan for contingencies if the required elements do not come forward within the prescribed period.

With regard to the introduction of the Community Infrastructure Levy the regulations required to implement this mechanism of raising finance will not be published until mid/late 2009. The Core Strategy will therefore need to broadly set out the Council's approach to the provision of infrastructure, including the mechanics required to ensure that the necessary financial contributions are forthcoming. But due to the complexity of this it will be necessary to establish a formal framework for requesting contributions through a DPD/SPD. Due to the current legislative uncertainty, it is proposed to keep this matter under review and revise the LDS as necessary.

Resources

The LDS programme will require input from many parts of the Council, although this will be co-ordinated at officer-level by the Strategic Planning Division. The Strategic Planning Division currently consists of 7.2 full-time equivalent posts, although its responsibilities extend to cover areas additional to the Local Development Framework and, in particular, involvement in regional planning, supplementary planning documents and the planning and the implementation of major development. This LDS is based on the existing establishment of the Strategic Planning Division, with the current structure of the Division shown in the figure below:

Figure 2: Structure of Strategic Planning Division



The LDF is a corporate strategy and has been prepared jointly with other areas of the Council, notably with work on the Sustainable Community Strategy and the Economic Strategy. Officers from other areas of the Council have already been involved in the development of the Core Strategy in areas such as affordable housing and transportation. Their specialist knowledge supplements the work of the core Strategic Planning staff. It is likely that staff may also be drawn from development control work on a temporary basis as the number of planning applications declines, whilst the work on the LDF – and particularly the delivery of the strategic development areas continues to be high. In addition, staff recruitment and retention is a particular problem within the planning profession, but provided that a full establishment can be maintained, the programme set out in this Local Development Scheme is achievable.

Outside organisations are also a key part of the LDF. Members of the Winchester District Strategic Partnership play a key role in the LDF and have been instrumental in the evolution of key documents to date. They are a particularly useful resource in terms of understanding the infrastructure requirements and mechanisms for delivery.

The Council is also a member of PUSH and works closely with officers of this organisation to implement the sub-regional strategy as it applies to the District; this includes commissioning and participating in relevant PUSH studies and working groups. PUSH resources and its access to regional funding will be an important factor in delivering major development in the southern part of the District. It is anticipated that resources to prepare the Hedge End SDA AAP will be part funded by PUSH and PUSH has agreed a budget for this.

Hampshire County Council also provides assistance, especially, in assisting with the monitoring process i.e providing information on housing completions.

The Council has worked closely with Havant, Eastleigh and Fareham to bring forward major sites with cross boundary interests, and has shared resources where appropriate. The Advisory Team for Large Applications (ATLAS) which is part of the Housing and Communities Agency has assisted the Council in bringing forward the major development area West of Waterlooville, and is expected to continue to assist as appropriate in bringing forward significant schemes. Transport For South Hampshire has undertaken a number of studies to assist with the assessment of traffic impacts in relation to the sub-region.

The City Council has a 'Local Development Framework Reserve' fund, to which it contributes over £90,000 annually, to spread the cost of major development plan expenditure, e.g. the appointment of consultants and the costs of the public examination. The Council has recognised the importance of the delivery of the LDF and associated development and this level of funding will be maintained and additional funding is proposed for the short-term. Additional resources were made available following the Core Strategy Issues and Options Consultation, which generated several thousand responses, to recruit temporary staff to administer the process and also to undertake more technical work to move forward to Preferred Options.

Risk Assessment and Management

The production of complex documents within the LDF requires consideration of the potential risks involved both through the preparation and production stages. Risks may vary from local matters such as changes in staffing levels or political/administration changes to those matters of national or regional impact including changes to government guidance and other legislation.

There is an increasing requirement through LDF guidance to ensure that the LDF is adequately project managed and resourced to avoid timescales slipping.

The following table identifies a range of potential risks, their impact and likelihood of occurrence together with contingency and mitigation measures.

| Risk | Likelihood | Impact | Contingency | Mitigation |
|---|-------------------|---------------|---|---|
| A team member may leave | High | medium | Spread knowledge of LDF development throughout the team to minimise impact. | Reappoint as soon as possible Re-deploy staff from other areas of the Council Employ external consultants |
| New national legislation | Medium | medium | PPS12 and planning regulations have recently been revised (mid 2008); Further changes anticipated through the Planning Bill have been accounted for. It is unlikely that there will be major unknown change in the short-term. | Sufficient flexibility has been included in the timescales for DPD production. |
| Problems arising from joint working with PUSH, Eastleigh and Fareham Councils | High | medium | Close working with other authorities and Council Members to detect issues early in process | Sufficient flexibility has been included in the timescales for DPD production. Discussions have already |

| Risk | Likelihood | Impact | Contingency | Mitigation |
|--------------------------------------|-------------------|---------------|--|---|
| | | | | commenced with neighbouring LAs. |
| Changes to the RSS (South East Plan) | medium | high | <p>The EIP Panel's Report has been published, together with Proposed Modifications. The South East Plan is to be adopted early 2009.</p> <p>A review of the SE Plan will commence shortly.</p> | <p>Sufficient flexibility has been included in the timescales for DPD production.</p> <p>If however the SOS does make further significant modifications this will require a review of the timescales as compliance with the RSS is a critical element of DPD soundness.</p> |
| Timely provision of infrastructure | High | High | Discussions with infrastructure providers has commenced and will become more focussed as the development strategy and impact on infrastructure for the District becomes clearer. | Continuing ongoing engagement with infrastructure providers. The development of a comprehensive infrastructure delivery plan and timely review and adjustment of that plan through the AMR |
| DPD found unsound | Low | High | Continual close working with GOSE and PINs on DPD production. | Go back to an earlier stage, revise the plan and re-submit |
| Programme slippage | Medium | medium | Contingency time is built into the LDF programmes, which includes sufficient time to deal with a large number of | Sufficient flexibility has been included in the timescales for DPD production. |

| Risk | Likelihood | Impact | Contingency | Mitigation |
|---|-------------------|---------------|---|--|
| | | | representations. . | Revise LDS. Ensure sufficient resources available to assist at short notice if a large number of representations are received; maximise electronic processing of representations. |
| Changes to the administration of the Council | medium | medium | To work closely with all elected members, through raising awareness of LDF/DPDs. | Build sufficient flexibility into the strategy |
| Changes to Regional Assemblies and the integration of planning and economic development functions | high | low | The introduction of a replacement for SEERA will not come into effect before the adoption of the SEP, which will give certainty for the planning regime for the Winchester LDF in the timeframe of this LDS | To be covered in a future review of this LDS when the details are more fully available and impacts understood. |

Monitoring & Review of LDS

The AMR will monitor the progress of the LDS on an annual basis, reporting in December each year. It will also need to specifically monitor the infrastructure plan. The Council will discuss any necessary changes with GOSE and PINs, should they be required.

The AMR will also monitor the delivery of policies when they have been adopted. Targets and Indicators will be identified for the policies within the Core Strategy.

The SHLAA will also be updated regularly to inform the delivery of housing requirements. Other elements of the evidence base will be updated and expanded as necessary.

The Council's Sustainable Community Strategy (SCS) has recently undergone a 'refresh' to reflect the concepts emerging through the LDF and in particular the Core Strategy. Its monitoring programme is linked with Local Area Agreement (LAA) targets and indicators. Core Strategy production and elements of the Local Plan have also been included where relevant. The AMR includes, where relevant, those elements of the SCS and LAA.

WINCHESTER LOCAL DEVELOPMENT FRAMEWORK - DPD DRAFT PROGRAMME (January 2009)

| PROJECT | 2009 | | | | | | | | | | | | 2010 | | | | | | | | | | | | 2011 | | | | | | | | | | | | 2012 | | | | | | | | | | | | | | | | | | | | | | | |
|--|------------|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|---|--------|---|---|---|---|---|---|---|---|---|---|---|---------------|---|---|---|---|---|---|---|---|---|---|---|--|--|--|--|--|--|--|--|--|--|--|--|
| | J | F | M | A | M | J | J | A | S | O | N | D | J | F | M | A | M | J | J | A | S | O | N | D | J | F | M | A | M | J | J | A | S | O | N | D | J | F | M | A | M | J | J | A | S | O | N | D | | | | | | | | | | | | |
| Winchester District Local Plan Review | Saved Plan | | | | | | | | | | | | Saved policies may continue until replaced by a new DPD policy → | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| DPDs | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | | |
| Core Strategy | | | | | | | | | | | | | P | | | | | | | | | | | | S PH H | | | | | | | | | | | | IF I A | | | | | | | | | | | | | | | | | | | | | | | |
| Development Management and Allocation | | | | | | | | | | | | | C | | | | | | | | | | | | P | | | | | | | | | | | | S PH H IF I A | | | | | | | | | | | | | | | | | | | | | | | |
| N/NE Hedge End SDA AAP* | | | | | | | | | | | | | C | | | | | | | | | | | | P | | | | | | | | | | | | S PH H IF I A | | | | | | | | | | | | | | | | | | | | | | | |

* AAP to be prepared jointly with Eastleigh Borough Council

| KEY | |
|---|--|
| C | Consulting statutory consultees (Reg 25) |
| P | Publication & pre-submission consultation (Regs 27 & 28) |
| S | Submission (Reg 30) |
| PH | Pre-Hearing meeting |
| | Public & stakeholder participation in preparation (Reg 25) |
| | Winchester District Local Plan Review |
| H | Hearing sessions open |
| IF | Inspector's report - fact check |
| I | Inspector's report - final |
| A | Adoption |
| | Scoping and evidence |

APPENDIX 2: WDLPR Saved policies and Development Plan Documents in which they will be reviewed/replaced

CS = Core Strategy. DMA = Development Management & Allocations
 AAP = Hedge End Area Action Plan. SPD = Supplementary Planning Document

Greyed area = Policy not proposed to be saved post 6th July 2009

| WDLPR Policy No. | WDLPR Policy | Location within LDF/ Reason for not saving |
|------------------|--|--|
| DP 1 | Design Statement reqmt | Strategic policy in CS with supporting details if required in DMA. |
| DP2 | Master Plan reqmt for large sites | |
| DP3 | Design Criteria | |
| DP4 | Landscape and the Built Environment | |
| DP5 | Design of Amenity Open Space | |
| DP6 | Efficient Use of Resources Energy efficient layout, renewable energy, etc | Covered by South East Plan (SEP) CC2, CC4, NRM1 & NRM4* |
| DP7 | Aerodrome Safety | Proposals Map |
| DP8 | Flood Risk. | Covered by SEP NRM4 & PPS25* |
| DP9 | Infrastructure for New Development | CS. DPD/SPD to be produced for further detail if required |
| DP10 | Pollution Generating Development | DMA if required. |
| DP11 | Un-neighbourly Uses | |
| DP12 | Pollution sensitive development | |
| DP13 | Development on Contaminated land | |
| DP14 | Public Utilities (& Telecommunications) | |
| DP15 | Renewable Energy | SEP NRM15 covers this more comprehensively* |

| | Schemes | |
|------|---|--|
| CE1 | Strategic Gaps | CS |
| CE2 | Local Gaps | CS/DMA |
| CE3 | Development in Gaps | CS/DMA |
| CE4 | Essential Services | DMA |
| CE5 | Landscape character | CS/DMA |
| CE6 | AONB | CS/DMA |
| CE7 | Nature Conservation – International Sites | Covered by PPS9 |
| CE8 | Nature Conservation – National Sites | Strategic policy in CS with supporting details if required in DMA. |
| CE9 | Nature Conservation – Locally Designated Sites | |
| CE10 | Other Sites of Nature Conservation Interest | |
| CE11 | New and Enhanced Sites of Nature Conservation Value | |
| CE12 | Agricultural Land Quality | Covered by PPS7 |
| CE13 | Essential Development in Agriculture | DMA |
| CE14 | Agri-industry Agri-distribution | DMA |
| CE15 | Fish Farms | DMA |
| CE16 | Farm diversification | DMA |
| CE17 | Re-use of buildings | CS/DMA |
| CE18 | Existing Employment Uses | CS/DMA |
| CE19 | Housing for Essential Rural Workers (mobile homes) | DMA |
| CE20 | Housing for Essential Rural Workers (permanent dwellings) | DMA |
| CE21 | Occupancy | DMA |

| | | |
|------|---|--|
| | Conditions | |
| CE22 | Dwellings for Other Rural Workers | DMA |
| CE23 | Extension & Replacement of Dwellings | DMA |
| CE24 | Conversion & changes of Use | DMA |
| CE25 | Conversion of Larger Buildings in Extensive Grounds | DMA |
| CE26 | Staff Accommodation | DMA |
| CE27 | Gypsies & Travelling Showpeople | CS DMA for site allocations if needed |
| CE28 | Sustainable Recreation Facilities | DMA |
| HE1 | Archeological Site Preservation | DMA |
| HE2 | Archeological Site Assessment | DMA |
| HE3 | Historic Parks etc | DMA |
| HE4 | Conservation Areas – Landscape Setting | DMA |
| HE5 | Conservation Areas – development criteria | DMA |
| HE6 | Conservation Areas – detail required | DMA |
| HE7 | Conservation Areas – Demolition of Buildings | DMA |
| HE8 | Conservation Areas – Retention of Features | DMA |
| HE9 | Shopfronts – Retention of Existing | DMA |
| HE10 | Shopfronts – New Shopfronts in CAs | DMA |
| HE11 | Signage in CAs | DMA |
| HE12 | Blinds & Shutters | DMA |

| | | |
|------|--|---|
| HE13 | Historic Buildings – Changes of Use | Covered by PPG15. ** |
| HE14 | Historic Buildings – Physical Alterations to | DMA |
| HE15 | Listed Buildings – Demolition of | Covered under Planning (Listed Buildings and Conservation Areas) Act |
| HE16 | Listed Buildings – Setting of | Covered by PPG15 ** |
| HE17 | historic redundant, agricultural or industrial buildings | DMA |
| H1 | Housing Strategy | CS |
| H2 | Local Reserve Sites | DMA |
| H3 | Settlement Policy Boundaries | DMA |
| H4 | Outside Policy Boundaries (infill) | DMA |
| H5 | Affordable Housing | CS |
| H6 | Rural Exception Sites | CS |
| H7 | Housing Mix and Density | CS/DMA |
| H8 | Special Needs Housing | WDLPR saved polices H3 & DP3 will cover this |
| H9 | Mobile Homes (New) | DMA |
| H10 | Mobile Homes (Loss) | DMA |
| E1 | Employment Strategy | CS |
| E2 | Loss of Employment | DMA |
| E3 | Winchester Office Development – Town Centre | Employment Review shows this policy is no longer required. Also not in line with PPS6 sequential approach.. |
| E4 | Winchester Office Development - Outside Town Centre | DMA |
| SF1 | Town Centre Development - New | DMA |
| SF2 | Town Centre Development - Loss | DMA |
| SF3 | Town Centre | DMA |

| | | |
|------|---|--|
| | Development – Food & Drink | |
| SF4 | Town Centre Development – Residential | No longer required - has not been a significant issue. |
| SF5 | Primary Shopping Area | DMA |
| SF6 | New Facilities and Services | DMA |
| SF7 | Loss of Facilities and Services | DMA |
| SF8 | Further & Higher Education | DMA |
| RT1 | Important Amenity Areas | DMA |
| RT2 | Important Recreational Space | DMA |
| RT3 | Smaller Important Open Spaces | Strategic policy and revised standards in CS, details in DMA |
| RT4 | Recreational Space for New Housing Development | |
| RT5 | Site Allocations for Recreation | |
| RT6 | Children’s Play Facilities | |
| RT7 | Public Use of Private Facilities | Covered by PPG17 |
| RT8 | Formal Recreational Facilities in Countryside | Covered by WDLPR saved policies CE28 and CE3 |
| RT9 | Recreational Routes | DMA |
| RT10 | Meon Valley Bridleway | No longer required. Completed a much as is realistic within plan period. |
| RT11 | Equestrian Development | DMA |
| RT12 | Golf related development | DMA |
| RT13 | Noisy Sports | DMA |
| RT14 | Indoor Leisure Uses | DMA |
| RT15 | Facilities for tourism in the settlements | CS/DMA |
| RT16 | Tourism & Leisure Facilities in the Countryside | CS/DMA |
| RT17 | Camping/ | DMA |

| | | |
|------|---|--|
| | Caravanning Sites | |
| RT18 | Permanent Short-Stay Tourist Accommodation in Countryside | DMA |
| RT19 | Enabling Development with Tourism, Recreation & Leisure Developments in Countryside | WDLPR saved countryside policies should provide adequate protection against this. |
| T1 | Development Location | CS |
| T2 | Development Access | DMA |
| T3 | Development Layout | DMA |
| T4 | Parking Standards | SPD |
| T5 | Off-Site Transport Contributions | DMA |
| T6 | Integrated Transport Infrastructure | DMA |
| T7 | Re-use of railway lines | No longer useful, as some lines have been developed |
| T8 | Footpath cycling etc networks improvements | Most do not require planning permission and those that do can be covered by general countryside and design policies. |
| T9 | Freight Facilities | DMA |
| T10 | Traffic Management B3354/B2177 | No longer required. Completed. |
| T11 | New Road Schemes | DMA |
| T12 | Safeguarded Land (Botley By-pass & Whiteley Way) | DMA |
| W1 | Winchester's Special Character | CS |
| W2 | Town Centre, Shopping & Facilities - Broadway/Friarsgate | DMA |
| W3 | Recreation - Bushfield Camp | CS – strategic allocation |
| W4 | Park and Ride | DMA |
| W5 | Town Centre Traffic | DMA |

| | | |
|------|--|--|
| | Management | |
| W6 | Parking Controls and Servicing – New Public car parks | DMA |
| W7 | Parking Controls and Servicing – Parking Standards | DMA |
| W8 | Parking Controls and Servicing – Service Vehicles | Not required, other WDLPR saved policies would cover this sufficiently |
| W9 | Environmental Traffic Management | DMA |
| W10 | New Footpath Proposals | DMA |
| W11 | New Bridleway Proposal | DMA |
| MDA1 | Proposals for West of Waterlooville | DMA |
| MDA2 | Proposals for Winchester City (north) | CS – strategic allocation |
| S1 | Bishop's Waltham – Ponds | DMA |
| S2 | Bishop's Waltham - Malt Lane | DMA |
| S3 | Bishop's Waltham – Abbey Mill | DMA |
| S4 | Bishop's Waltham – Pondsides | DMA |
| S5 | Bishop's Waltham – transport | Completed |
| S6 | Cheriton – Freeman's Yard | DMA |
| S7 | Curdrige – Hilsons Road | DMA |
| S8 | Denmead – centre | Completed |
| S9 | Kings Worthy – footpaths | DMA |
| S10 | Proposals for land at the former station yard Sutton Scotney | DMA |
| S11 | Whiteley – Whiteley Farm | Substantially built, with outline consent on remainder. |
| S12 | Proposals for land at Whiteley Green | DMA |
| S13 | Whiteley – Solent 1 | Very nearly completed |

| | | |
|-----|-----------------------------|--|
| S14 | Whiteley – Solent 2 | DMA |
| S15 | Whiteley – Little Park Farm | DMA |
| S16 | Pegham Coppice (Wickham) | No longer required. Development has been completed and expansion can be covered by the saved WDLPR countryside policies. |
| | | |

* Deletion of these policies is subject to the South East Plan being adopted by the time WDLPR policies expire.

** Deletion of these policies is subject to either the continuation of PPG15 guidance, or its replacement by suitable guidance under proposed Heritage Protection legislation.

APPENDIX 3: List of SPD adopted and other supporting documents

Adopted Supplementary Planning Documents

Implementation of Local (Housing) Reserve Sites Policy SPD (July 2006)
 Implementation of Infilling Policy SPD (July 2006)
 Kings Worthy VDS (October 2006)
 Denmead VDS (February 2007)
 St Barnabas West (Teg Down) NDS (February 2007)
 Chilbolton Avenue LADS (January 2006)
 Springvale Road LADS (August 2006)
 Sleepers Hill LADS (January 2007)
 Compton Down LADS (January 2007)
 Development of Affordable Housing (February 2008)
 Sparsholt VDS (revised) (November 2007)
 New Alresford Town Design Statement (April 2008)
 West Fullood & Oram's Arbour Neighbourhood Design Statement (May 2008)
 Oliver's Battery VDS (July 2008)
 Otterbourne VDS (July 2008)

Supplementary Planning Guidance prepared under the old planning system, which may continue to be a material consideration:

| <u>Specific issues</u> | Date adopted | WDLPR Policies |
|---|--------------|----------------|
| Achieving a Better Mix in New Housing Developments | 2000 | H7 |
| Design Guidance for the control of Shopfronts and Signs | 1998 | HE9-HE12 |
| Winchester District Landscape Character Assessment | 2004 | CE5, DP4 |
| Winchester Conservation Area Project | 2003 | HE4 – HE8 |
| Equestrian Development | 999 | RT11 |
| <u>Development Briefs and Master Plan</u> | | |
| Broadway / Friarsgate Planning Brief | 2003 | W2 |
| Whiteley Business Park, Phase 2, Development Brief | 1991 | S14 |

| | date adopted | WDLPR policies |
|----------------------------------|-----------------|------------------------|
| <u>Village Design Statements</u> | | DP1-DP5, H3/H4, H5, H7 |
| Boarhunt | 2002 | |
| Bramdean | 2000 | |
| Corhampton & Meonstoke | 2002 | |
| Crawley | 2001 | |
| Curdridge | 2002 | |
| Exton | 2002 | |
| Itchen Abbas | 2001 | |
| Littleton | 2001 | |
| Micheldever | 2002 | |
| Soberton | 2002 | |
| Sparsholt | 1999 | |
| Swanmore | 2001 | |
| Upham | 1999 | |
| West Meon | 2002 | |
| Wickham | 2001 | |

Neighbourhood Design Statements

| | |
|---------------------------|------|
| St Giles Hill, Winchester | 2004 |
|---------------------------|------|

Existing Development Briefs and Master Plans not to be carried forward into the Local Development Framework:

| | Date adopted |
|--|--------------|
| • Abbey Mill, Bishop's Waltham, Development Brief | 1989 |
| • Bar End Study (Part 1) | 1993 |
| • Broadway / Friarsgate: Urban Design Framework and Planning Brief (Draft) | 1999 |
| • Durley Sawmill Design and Development Brief | 1998 |
| • Forest Road, Denmead, Development Brief | 2001 |
| • Knowle Village Development Brief | 1994 |
| • Knowle Village: A Master Plan for Development | 1998 |
| • Knowle Village: An Urban Design Framework | 1999 |
| • Malt Lane, Bishop's Waltham, Development Brief | 1991 |
| • Potteries Site, Denmead, Development Brief | 1984 |
| • Whiteley Business Park, Phase 1, Development Brief | 1984 |
| • Whiteley Area 2 Development Brief | 1987 |
| • Whiteley Area 13 Development Brief | 1991 |
| • Whiteley Farm (Areas 4,5,6,8a) Development Brief | 1991 |

Other Non- Supplementary Planning Documents to be produced:

The following Conservation Area appraisals will be carried out:

- Botley (in conjunction with Eastleigh Borough)
- Compton Street
- Corhampton & Meonstoke
- Crawley
- Droxford
- East Stratton
- Exton
- Hambledon
- Littleton
- Micheldever
- Soberton Pumping Station
- Southwick
- Sparsholt
- Stoke Charity
- Sutton Scotney
- Twyford
- West Meon

APPENDIX 4: EVIDENCE BASE

The following documents have informed the evolution of the LDF to date :-

- Winchester District Urban Capacity Study (Winchester City Council, 2001)
- Winchester District Housing Needs Survey (David Couttie Associates, 2002).
- Winchester City and its Setting (Landscape Design Associates, 1998)
- Future of Winchester Study (Winchester City Council, 1999)
- Assessment of Retail Floorspace in Winchester (Nathaniel Lichfield, 2003),
- Vision for Winchester (Winchester Town Forum, 2006)
- Winchester District Landscape Character Assessment (Winchester City Council, 2004)
- Hampshire Local Transport Plan (Hampshire County Council, 2006)
- Winchester District Open Space Strategy (Winchester City Council, 2008/09. Re-published annually)
- Winchester District Local Biodiversity Action Plan (Hampshire & Isle of Wight Wildlife Trust, Draft 2005)
- Winnall Industrial Estate Study (Winchester City Council 2007)
- Tourism Strategy (Winchester City Council, 2005)
- Contaminated Land Strategy (Winchester City Council 2004)
- Tree Strategy (Winchester City Council 2006)
- Winchester Air Quality Action Plan (Winchester City Council April 2006)
- Gypsy and Traveller Accommodation (Hampshire County Council 2006)
- South Downs Management Plan (South Downs Joint Committee 2007)
- Climate Change Plan (Winchester City Council 2007)
- Parish Plans (various)
- LDF Annual Monitoring Report (Winchester City Council 2008)

In addition to the above general reports a number of specific studies have been commissioned explicitly to inform LDF preparation (all can be viewed on the Council's website www.winchester.gov.uk) :-

- Retail and Town Centre Uses Study - 2007
- Strategic Housing Market Assessment – 2007
- Strategic Housing Land Availability Assessment – 2008
- Economic and Employment Land Review – 2007
- Supplementary Economic and Employment Report - 2009
- Strategic Flood Risk Assessment – 2007
- Open Space, Sports and Recreation Study – 2008
- Green Infrastructure Technical Paper – 2007
- Renewable Energy Study – 2008
- Transport Assessment – 2007
- LDF Transport Assessment Stage 1 – 2008